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REPORT

OF THE

California State Board of Equalization

FOR

1921-1922

STATE BOARD OF EQUALIZATION



CALIFORNIA STATE PRINTING OFFICE SACRAMENTO, 1923

22004

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REPORT OF THE STATE BOARD OF EQUALIZATION.

To His Excellency, FRIEND W. RICHARDSON, Governor of California.

SIR: In compliance with law, the State Board of Equalization submits the following report covering the assessment years 1921 and 1922, together with brief comment on the status of tax litigation and other topics relating to and affecting revenue.

RAILROAD SUITS AGAINST STATE.

Following the signing of the tax rate bill, by which the gross receipts percentage of railroads was increased from 5½ per cent to 7 per cent, suit was commenced by the Southern Pacific and Santa Fe railroads to avoid the increase.

Application was made to the Federal Court for an injunction to prevent the State Board of Equalization from completing the state tax rolls carrying a tax against said companies determined by the application of the 7 per cent rate. The Federal Court denied the injunction, but authorized and directed the State Controller of the State of California to accept from said companies, as payment on such tax, an amount equal to 5½ per cent as applied to their gross receipts, which left as the amount to be determined by the litigation, the remaining 1¾ per cent upon such gross receipts, amounting in the aggregate for the two roads to the sum of \$2,629,263.06 for the year 1921.

Suit was thereafter commenced by the Attorney General for the collection of that portion of the 7 per cent tax remaining unpaid, and is now on the calendar in the Superior Court of Sacramento County.

The case in the Federal Court is now being heard, but as an appeal is possible in case of a decision favorable to the state, the amount involved will not be available for the state's use during the present and probably not during the succeeding biennium.

Should the decision go against the state, it would reduce the state income for the seventy-third and seventy-fourth fiscal years in the sum of \$5,081,856.64, and would require the application of a different rate in future with a corresponding reduction in state income.

Attention is called to this in order that it may be clearly in mind in determining the extent of any new departures that the state may contemplate for the next biennium, or in the contemplation of curtailments that may be found consistent in those activities already established.

If it should occur that the court's decision in these cases should affect other gross receipt companies, not parties to the suit, the amount of the loss in revenue would be correspondingly increased.



Estimates of state income as made by this department, pending the result of this action, will show two totals, the one with the 7 per cent railroad rate, and the other at the $5\frac{1}{4}$ per cent rate for the two roads that are parties to the suit. No estimate can be made of any further effect the decision might have.

Taxes from Corporations, Seventy-third and Seventy-fourth Fiscal Years. (As shown by state tax rolls.)

,		
	1921 tax	1922 tax
Railroads, including street railways	\$15.183.991 92	\$14.607.156 05
Gas and electric companies Telegraph and telephone companies	6,794,538 78	7,664,673 55
Telegraph and telephone companies	1,753,759 51	1.891.591 52
Car companies	232,384 66	253,452 41
Express companies	105,994 86	107,999 56
Insurance companies	3,087,930 98	3,245,669 96
National banks	1,653,457 68	1,647,340 20
State banks	1,995,460 46	2,109,201 02
General franchises	3,147,026 00	3,179,052 00
Totals	\$33 054 544 85	\$34 706 136 27

INSURANCE LITIGATION.

The following report of Honorable Raymond Benjamin, special counsel for the state in insurance litigation, shows the status of these cases.

These insurance cases involve the determination of certain questions with relation to various receipts of insurance companies, as to whether or not such receipts are included within the range of premiums taxable under the California law. This board decided that such receipts were so included and therefore extended a tax thereon, which taxes have been made the subjects of suits as follows:

Tax Year 1918—At Issue on Demurrer.		
Plaintiff	Case No.	Demand
New York Life Insurance Company vs. Richardson	87.773	\$25.610 92
Aetna Life Insurance Company vs. Richardson	95.344	3.129 63
Columbian National Life Insurance Company vs. Richardson	95.345	710 51
Equitable Life Assurance Society of United States vs. Richardson	95,346	22,456 44
The Fidelity Mutual Life Insurance Company vs. Richardson	. 95,347	1,327 78
Guardian Life Insurance Company of America vs. Richardson	. 95,348	3,392 62
Home Life Insurance Company vs. Richardson	. 95,349	2,939 54
Manhattan Life Insurance Company vs. Richardson	. 95,350	1,161 72
Metropolitan Life Insurance Company vs. Richardson	. 95,351	19,474 94
Mutual Life Insurance Company of New York vs. Richardson		27,869 75
National Life Insurance Company of United States of America vs. Richardson		393 30
New England Mutual Life Insurance Company vs. Richardson		4,789 53
Pacific Mutual Life Insurance Company of California vs. Richardson		15,858 88
Prudential Insurance Company of America vs. Richardson		3,692 43
Travelers Insurance Company vs. Richardson	. 95,357	1,459 70
Union Central Life Insurance Company vs. Richardson	. 95,358	8,670 21
New York Life Insurance Company vs. Richardson	. 95,368	28,332 82
Tax Year 1919—Action Pending.	Case No.	Demand
Plaintiff		
Plaintiff The Columbian National Life Insurance Company vs. Richardson	. 104,367	\$211 99
Plaintiff The Columbian National Life Insurance Company vs. Richardson The Equitable Assurance Society of the United States vs. Richardson	. 104,367 . 104,368	\$211 99 20,596 06
Plaintiff The Columbian National Life Insurance Company vs. Richardson The Equitable Assurance Society of the United States vs. Richardson The Fidelity Mutual Life Insurance Company vs. Richardson	. 104,367 . 104,368 . 104,369	\$211 99 20,596 06 3,482 24
Plaintiff The Columbian National Life Insurance Company vs. Richardson. The Equitable Assurance Society of the United States vs. Richardson. The Fidelity Mutual Life Insurance Company vs. Richardson. The Guardian Life Insurance Company of America vs. Richardson.	. 104,367 . 104,368 . 104,369 . 104,370	\$211 99 20,596 06 3,482 24 3,360 96
Plaintiff The Columbian National Life Insurance Company vs. Richardson. The Equitable Assurance Society of the United States vs. Richardson. The Fidelity Mutual Life Insurance Company vs. Richardson. The Guardian Life Insurance Company of America vs. Richardson.	. 104,367 . 104,368 . 104,369 . 104,370	\$211 99 20,596 06 3,482 24
Plaintiff The Columbian National Life Insurance Company vs. Richardson. The Equitable Assurance Society of the United States vs. Richardson. The Fidelity Mutual Life Insurance Company vs. Richardson. The Guardian Life Insurance Company of America vs. Richardson. Home Life Insurance Company vs. Richardson. The Manhattan Life Insurance Company vs. Richardson. Metropolitan Life Insurance Company vs. Richardson.	. 104,367 . 104,368 . 104,369 . 104,370 . 104,371 . 104,372 . 104,373	\$211 99 20,596 06 3,482 24 3,360 96 2,049 42
Plaintiff The Columbian National Life Insurance Company vs. Richardson. The Equitable Assurance Society of the United States vs. Richardson. The Fidelity Mutual Life Insurance Company vs. Richardson. The Guardian Life Insurance Company of America vs. Richardson. Home Life Insurance Company vs. Richardson. The Manhattan Life Insurance Company vs. Richardson. Metropolitan Life Insurance Company vs. Richardson.	. 104,367 . 104,368 . 104,369 . 104,370 . 104,371 . 104,372 . 104,373	\$211 99 20,596 06 3,482 24 3,360 96 2,049 42 707 37
Plaintiff The Columbian National Life Insurance Company vs. Richardson The Equitable Assurance Society of the United States vs. Richardson The Fidelity Mutual Life Insurance Company vs. Richardson The Guardian Life Insurance Company of America vs. Richardson Home Life Insurance Company vs. Richardson The Manhattan Life Insurance Company vs. Richardson Metropolitan Life Insurance Company vs. Richardson The Mutual Life Insurance Company vs. Richardson The New England Life Insurance Company vs. Richardson The New England Life Insurance Company vs. Richardson	104,367 104,368 104,369 104,370 104,371 104,372 104,373 104,374	\$211 99 20,596 06 3,482 24 3,360 96 2,049 42 707 37 12,137 60
Plaintiff The Columbian National Life Insurance Company vs. Richardson. The Equitable Assurance Society of the United States vs. Richardson. The Fidelity Mutual Life Insurance Company vs. Richardson. The Guardian Life Insurance Company of America vs. Richardson. Home Life Insurance Company vs. Richardson. The Manhattan Life Insurance Company vs. Richardson. Metropolitan Life Insurance Company vs. Richardson. The Mutual Life Insurance Company vs. Richardson. The New England Life Insurance Company vs. Richardson. The National Life Insurance Company of the United States of America vs.	104,367 104,368 104,369 104,370 104,371 104,372 104,373 104,374 104,376	\$211 99 20,596 06 3,482 24 3,360 96 2,049 42 707 37 12,137 60 25,015 31 5,047 46
Plaintiff The Columbian National Life Insurance Company vs. Richardson. The Equitable Assurance Society of the United States vs. Richardson. The Fidelity Mutual Life Insurance Company vs. Richardson. The Guardian Life Insurance Company of America vs. Richardson. Home Life Insurance Company vs. Richardson. The Manhattan Life Insurance Company vs. Richardson. Metropolitan Life Insurance Company vs. Richardson. The Mutual Life Insurance Company of New York. The New England Life Insurance Company vs. Richardson. The National Life Insurance Company of the United States of America vs. Richardson.	104,367 104,368 104,369 104,370 104,371 104,373 104,374 104,376	\$211 99 20,596 06 3,482 24 3,360 96 2,049 42 707 37 12,137 60 25,015 31 5,047 46
Plaintiff The Columbian National Life Insurance Company vs. Richardson The Equitable Assurance Society of the United States vs. Richardson The Fidelity Mutual Life Insurance Company vs. Richardson The Guardian Life Insurance Company of America vs. Richardson Home Life Insurance Company vs. Richardson The Manhattan Life Insurance Company vs. Richardson Metropolitan Life Insurance Company vs. Richardson The Mutual Life Insurance Company vs. Richardson The New England Life Insurance Company vs. Richardson The National Life Insurance Company of the United States of America vs. Richardson The Pacific Mutual Life Insurance Company of California vs. Richardson	104,367 104,368 104,369 104,370 104,371 104,372 104,373 104,374 104,376	\$211 99 20,596 06 3,482 24 3,360 96 2,049 42 707 37 12,137 60 25,015 31 5,047 46 395 92 12,118 87
Plaintiff The Columbian National Life Insurance Company vs. Richardson. The Equitable Assurance Society of the United States vs. Richardson. The Fidelity Mutual Life Insurance Company vs. Richardson. The Guardian Life Insurance Company of America vs. Richardson. Home Life Insurance Company vs. Richardson. The Manhattan Life Insurance Company vs. Richardson. Metropolitan Life Insurance Company vs. Richardson. The Mutual Life Insurance Company vs. Richardson. The New England Life Insurance Company vs. Richardson. The National Life Insurance Company of the United States of America vs. Richardson. The Pacific Mutual Life Insurance Company of California vs. Richardson. Prudential Insurance Company of America vs. Richardson.	104,367 104,368 104,369 104,370 104,371 104,372 104,373 104,374 104,375 104,375 104,377 104,377	\$211 99 20,596 06 3,482 24 3,360 96 2,049 42 707 37 12,137 60 25,015 31 5,047 46 395 92 12,118 87 4,263 44
Plaintiff The Columbian National Life Insurance Company vs. Richardson. The Equitable Assurance Society of the United States vs. Richardson. The Fidelity Mutual Life Insurance Company vs. Richardson. The Guardian Life Insurance Company of America vs. Richardson. The Manhattan Life Insurance Company vs. Richardson. The Manhattan Life Insurance Company vs. Richardson. Metropolitan Life Insurance Company vs. Richardson. The Nutual Life Insurance Company vs. Richardson. The New England Life Insurance Company vs. Richardson. The National Life Insurance Company of the United States of America vs. Richardson. The Pacific Mutual Life Insurance Company of California vs. Richardson. Prudential Insurance Company of America vs. Richardson. The Travelers Insurance Company vs. Richardson.	104,367 104,368 104,369 104,370 104,371 104,371 104,373 104,373 104,374 104,376 104,375 104,377 104,377	\$211 99 20,596 06 3,482 24 3,360 96 2,049 42 707 37 12,137 60 25,015 31 5,047 46 395 92 12,118 87 4,263 44 2,350 89
Plaintiff The Columbian National Life Insurance Company vs. Richardson The Equitable Assurance Society of the United States vs. Richardson The Fidelity Mutual Life Insurance Company vs. Richardson The Guardian Life Insurance Company of America vs. Richardson Home Life Insurance Company vs. Richardson The Manhattan Life Insurance Company vs. Richardson Metropolitan Life Insurance Company vs. Richardson The Mutual Life Insurance Company vs. Richardson The New England Life Insurance Company vs. Richardson The National Life Insurance Company of the United States of America vs. Richardson The Pacific Mutual Life Insurance Company of California vs. Richardson Prudential Insurance Company of America vs. Richardson The Travelers Insurance Company vs. Richardson The Union Central Life Insurance Company vs. Richardson The Union Central Life Insurance Company vs. Richardson	104,367 104,368 104,369 104,370 104,371 104,372 104,373 104,373 104,374 104,375 104,377 104,377 104,378	\$211 99 20,596 06 3,482 24 3,360 96 2,049 42 707 37 12,137 60 25,015 31 5,047 46 395 92 12,118 87 4,263 44 2,350 89 7,250 26
Plaintiff The Columbian National Life Insurance Company vs. Richardson. The Equitable Assurance Society of the United States vs. Richardson. The Fidelity Mutual Life Insurance Company vs. Richardson. The Guardian Life Insurance Company of America vs. Richardson. The Manhattan Life Insurance Company vs. Richardson. The Manhattan Life Insurance Company vs. Richardson. Metropolitan Life Insurance Company vs. Richardson. The Nutual Life Insurance Company vs. Richardson. The New England Life Insurance Company vs. Richardson. The National Life Insurance Company of the United States of America vs. Richardson. The Pacific Mutual Life Insurance Company of California vs. Richardson. Prudential Insurance Company of America vs. Richardson. The Travelers Insurance Company vs. Richardson.	104,367 104,368 104,369 104,370 104,371 104,373 104,373 104,374 104,376 104,375 104,377 104,377 104,378 104,378	\$211 99 20,596 06 3,482 24 3,360 96 2,049 42 707 37 12,137 60 25,015 31 5,047 46 395 92 12,118 87 4,263 44 2,350 89



Tax Year 1920—At Issue on Demurrer.		
Plaintiff	Case No.	Demand
Aetna Life Insurance Company vs. Richardson	113,708	\$2,430 67
Columbian National Life Insurance Company vs. Richardson	113,709	232 89
Equitable Life Assurance Society of United States vs. Richardson	113,710	21,327 62
The Fidelity Mutual Life Insurance Company vs. Richardson	113,711	2,205 88
Guardian Life Insurance Company of America vs. Richardson		3,648 86
Home Life Insurance Company vs. Richardson.		2,455 06
Manhattan Life Insurance Company vs. Richardson	113,714	991 00 11,581 02
Metropel tan Life Insurance Company vs. Richardson Mutual Life Insurance Company of New York vs. Richardson	113,716	33.748 00
New England Mutual Life Insurance Company vs. Richardson		5.060 22
Pacific Mutual Life Insurance Company of California vs. Richardson		10,537 19
Prudential Insurance Company of America vs. Richardson		5.163 34
Travelers Insurance Company vs. Richardson		2,840 49
Union Central Life Insurance Company vs. Richardson	113,721	7,375 80
New York Life Insurance Company vs. Richardson	113,889	36,743 98
M 17 AA Y Theresees		
Tax Year 1921—At Issue on Demurrer.		
Plaintiff Plaintiff	Case No.	Demand
Plaintiff		\$3,687 85
	123,457	\$3,687 85 223 85
Plaintiff Aetna Life Insurance Company vs. Richardson	123,457 123,458 123,459	\$3,687 85 223 85 27,631 88
Plaintiff Aetna Life Insurance Company vs. Richardson	123,457 123,458 123,459 123,460	\$3,687 85 223 85 27,631 88 2,350 35
Plaintiff Aetna Life Insurance Company vs. Richardson	123,457 123,458 123,459 123,460 123,461	\$3,687 85 223 85 27,631 88 2,350 35 3,784 82
Plaintiff Aetna Life Insurance Company vs. Richardson Columbian National Life Insurance Company vs. Richardson E quitable Life Insurance Company vs. Richardson Fidelity Mutual Life Insurance Company vs. Richardson Guardian Life Insurance Company vs. Richardson Home Life Insurance Company vs. Richardson	123,457 123,458 123,459 123,460 123,461 123,462	\$3,687 85 223 85 27,631 88 2,350 35 3,784 82 2,809 04
Plaintiff Aetna Life Insurance Company vs. Richardson Columbian National Life Insurance Company vs. Richardson E quitable Life Insurance Company vs. Richardson. Fidelity Mutual Life Insurance Company vs. Richardson. Guardian Life Insurance Company vs. Richardson Home Life Insurance Company vs. Richardson Manhattan Life Insurance Company vs. Richardson	123,457 123,458 123,459 123,460 123,461 123,462 123,463	\$3,687 85 223 85 27,631 88 2,350 35 3,784 82 2,809 04 1,016 06
Plaintiff Aetna Life Insurance Company vs. Richardson	123,457 123,458 123,459 123,460 123,461 123,462 123,463 123,464	\$3,687 85 223 85 27,631 88 2,350 35 3,784 82 2,809 04 1,016 06 20,353 72
Plaintiff Aetna Life Insurance Company vs. Richardson Columbian National Life Insurance Company vs. Richardson E quitable Life Insurance Company vs. Richardson Fidelity Mutual Life Insurance Company vs. Richardson Guardian Life Insurance Company vs. Richardson Home Life Insurance Company vs. Richardson Manhattan Life Insurance Company vs. Richardson Metropolitan Life Insurance Company vs. Richardson Mutual Life Insurance Company vs. Richardson	123,457 123,458 123,459 123,460 123,461 123,462 123,463 123,464 123,464	\$3,687 85 223 85 27,631 88 2,350 35 3,784 82 2,809 04 1,016 06 20,353 72 41,361 38
Plaintiff Aetna Life Insurance Company vs. Richardson Columbian National Life Insurance Company vs. Richardson E quitable Life Insurance Company vs. Richardson. Fidelity Mutual Life Insurance Company vs. Richardson. Guardian Life Insurance Company vs. Richardson Home Life Insurance Company vs. Richardson Manhattan Life Insurance Company vs. Richardson Metropolitan Life Insurance Company vs. Richardson Mutual Life Insurance Company vs. Richardson National Life Insurance Company vs. Richardson National Life Insurance Company vs. Richardson	123,457 123,458 123,459 123,460 123,461 123,462 123,463 123,464 123,465	\$3,687 85 223 85 27,631 88 2,350 35 3,784 82 2,809 04 1,016 06 20,353 78 41,361 38 697 14
Plaintiff Aetna Life Insurance Company vs. Richardson. Columbian National Life Insurance Company vs. Richardson. E quitable Life Insurance Company vs. Richardson. Fidelity Mutual Life Insurance Company vs. Richardson. Guardian Life Insurance Company vs. Richardson. Home Life Insurance Company vs. Richardson. Manhattan Life Insurance Company vs. Richardson. Metropolitan Life Insurance Company vs. Richardson. Mutual Life Insurance Company vs. Richardson. National Life Insurance Company vs. Richardson. National Life Insurance Company vs. Richardson. New England Mutual Life Insurance Company vs. Richardson.	123,457 128,458 123,459 123,460 123,461 123,462 123,462 123,464 123,464 123,465 123,465	\$3,687 85 223 85 27,631 85 2,350 35 3,784 82 2,809 06 1,016 06 20,353 72 41,361 38 697 14 5,973 46
Plaintiff Aetna Life Insurance Company vs. Richardson Columbian National Life Insurance Company vs. Richardson E quitable Life Insurance Company vs. Richardson Fidelity Mutual Life Insurance Company vs. Richardson Guardian Life Insurance Company vs. Richardson Home Life Insurance Company vs. Richardson Mathattan Life Insurance Company vs. Richardson Metropolitan Life Insurance Company vs. Richardson Mutual Life Insurance Company vs. Richardson National Life Insurance Company vs. Richardson National Life Insurance Company vs. Richardson New England Mutual Life Insurance Company vs. Richardson Paoific Mutual Life Insurance Company of California vs. Richardson	123,457 123,458 123,459 123,460 123,461 123,463 123,463 123,464 123,466 123,466 123,467 123,467	\$3,687 85 223 85 27,631 88 2,350 35 3,784 82 2,809 04 1,016 06 20,353 78 41,361 38 697 14
Plaintiff Aetna Life Insurance Company vs. Richardson. Columbian National Life Insurance Company vs. Richardson. E quitable Life Insurance Company vs. Richardson. Fidelity Mutual Life Insurance Company vs. Richardson. Guardian Life Insurance Company vs. Richardson. Home Life Insurance Company vs. Richardson. Manhattan Life Insurance Company vs. Richardson. Metropolitan Life Insurance Company vs. Richardson. Mutual Life Insurance Company vs. Richardson. National Life Insurance Company vs. Richardson. National Life Insurance Company vs. Richardson. New England Mutual Life Insurance Company vs. Richardson.	123,457 128,458 123,459 123,460 123,461 123,462 123,464 123,464 123,465 123,466 123,467 123,468 123,468 123,469 123,469	\$3,687 85 223 85 27,631 88 2,350 35 3,784 82 2,809 04 1,016 06 20,353 72 41,361 38 697 14 5,973 46 18,492 79

All of the above cases are embraced in two groups and the final decision upon both groups will be governed according to stipulations that have been entered into by counsel upon the decision of two cases which are now pending upon appeal in the Supreme Court of the state.

One of the groups is represented by a case entitled Cox vs. Richardson. This group of cases involves a question upon what the insurance companies claim to be a "return premium." The other group is represented by a case now pending in the Supreme Court, entitled Mutual Benefit Life Insurance Company vs. Richardson. This case involves the right of the state to tax moneys earned out of premiums paid and retained by the company, to be applied upon a subsequent year premium.

All of the foregoing cases should be determined by the decision of these two appeals; and such decisions may be reasonably expected within a very few months.

OTHER LITIGATION.

Since our last report a number of the important tax cases involving the action of this department in the application of the tax law have been settled, notably that of the *Director General of Railroads against The State*, and *The Ford Company* vs. *The State*, in both of which the state's assessments were upheld. These will no doubt be set forth in the report of the Attorney General, and will therefore not be detailed here.

NEW DEPARTURES IN REVENUE SYSTEMS OF OTHER STATES.

Many of the states are adding new sources of revenue to their taxation systems, not so much for the purpose of increasing the amount of that revenue, as for the expressed purpose of more equitably distributing the burden of government and requiring those classes responsible for increased expenditures in certain directions to contribute a part of the increase and for the relief in some instances of the general property tax.



Among such sources are the personal income tax, the tax on motor fuels and the tax on motor vehicle transportation of passengers and freight. The former has for its recommendation the fact that it makes available as a revenue producer the large incomes and consequent ability to pay of many persons having such incomes, and yet contributing little or not anything, in some instances, to governmental costs because owning no property.

This tax is usually adopted for the purpose of the relief of the property tax and is distributed in quite a large percentage at least to the local

taxing jurisdictions.

The motor vehicle tax, or tax on gasoline, as a source of revenue has had its beginning only since the demand for more and better roads has increased expenditures so largely in that direction. The use of motor vehicles has increased 1900 per cent since 1910 says the "Western Highway Builder."

MOTOR VEHICLE TAXES.

The development of motor vehicle transportation has advanced so rapidly that the question of a proper tax to be applied to this new transportation, for the purpose of requiring therefrom an equitable portion of the increased expenditure occasioned by its development, has not kept

pace with it.

The fundamental question which is being discussed by the states in this relation is "what part of the cost of highways shall be borne by the users of those highways." In so far as the use of the motor vehicle involves unusual or special governmental costs for road purposes not occasioned by the use of other vehicles, such for instance as speed control or traffic regulations, there seems to be no difference of opinion as to the equity of charging such expenditures to the motor vehicle users.

On the other hand, the large expenditure occasioned by the construction and maintenance and more expensive type of road, presents a somewhat different relation between state revenue from motor vehicles and such additional cost. Unquestionably, the motor vehicle has played a large part in the influence behind better road construction. This follows logically since the relative percentage of benefit to be derived from better road conditions is much greater with the motor driven vehicle than is true of the former means of transportation.

For example, the efficiency of the motor driven vehicle is increased to a much greater extent and its life extended to a much greater extent by smooth, straight, hard surfaced roads, than is true of the horse and buggy. In fact, the use of the highway by other than motor driven vehicles represents such an extremely small percentage that it becomes

a negligible factor in the consideration.

For these reasons the states are turning to the users of the roads, who are demanding a better and more expensive construction, for a part at least of the additional cost occasioned thereby, in the way of some kind of tax which will be graduated automatically by the proportionate use of the highway.

This theory of requiring the users of roads to pay road costs is not new, instance, the old toll road system, under which special roads were constructed into communities which did not seem to justify the expenditure of public funds, and the users of those roads were required to pay a fee for their use to pay for up-keep and capital investment. Later on, when



conditions justified, such roads would be taken over by the county government and made a part of the general road system.

While the effect of this toll system was often times to prevent the best results from such road facilities by in a measure limiting their use, nevertheless the underlying principle seems to have been sound, to the extent that it required from the user of the road that proportion of cost and maintenance above the general value such road had to adjacent properties, and as a part of the general road system, and while the system was far from a perfect method of application of the benefit theory of taxation, it seemed entirely justified under the condition, and if properly related to levies of taxes for general road purposes was quite equitable.

The difficult question involved is to what extent, precisely, the cost of highways should be borne by the users. Students of the subject are somewhat divided in their opinions, some of those extremely enthusiastic for heavy motor fees seem to lose right of the fact that roads and highways were found necessary and were constructed at general public expense before the advent of automobiles and were supposed to add to property values. For example, in the case of city streets, the cost of street construction is frequently charged to the immediately adjoining properties in the way of special assessments.

It seems unnecessary to argue that every road has an element of general public interest which certainly justifies a part of the charge to the general tax fund. On the other extreme, some of the motor vehicle representatives assert that the public builds roads for itself free for all to use as they choose and declare it unfair to charge any part of the cost to any particular group of the users.

A position which takes a view between these extremes seems to be a correct one. Certainly there is a general public interest in the highway construction and it seems to be equally as true that new highways cost more than they otherwise would because necessary to particular users. Such additional costs may be properly applicable to those users.

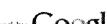
Comparing the magnitude of motor vehicle operation in 1922 with that of 1912 we have:

Number of motor vehicles (not including motorcycles) registered in the State of California for 1922	816,586							
As compared to a registration in 1912 of	91,194							
The bonded indebtedness of the State of California in 1912 for highway purposes was								
Representing 7 per cent of the state's total bonded indebtedness. The total outstanding bonds for highway purposes, July 1, 1922, was. Representing 72 per cent of all of the state's bonded indebtedness and requiring an expendi-								
ture for 1922 interest alone of	\$2,451,785							

indicating that this item is one of the large expenditures by this state, and that if the reasoning be accepted that not an inconsiderable portion of this large sum was made necessary by the present extensive use of the highways by motor vehicles, then the benefit theory of taxation applies and a tax in proportion to use is indicated.

For comparison with the State of New York, we have motor vehicles registered:

New York	670,290
California	816,586
Revenue from motor vehicles, New York, for the year 1921	\$9.272.864
California	8,198,958
Vanivimie	0,200,000





2-22004

"From such data as are now obtainable it appears to the committee that the present revenues from the users of the road are grossly inadequate.

"In the first place there is the testimony of those interested in the motor industry itself. The more moderate leaders in conference with the committee have repeatedly expressed the opinion based on their own independent study of the situation that the tax may be increased with fairness and equity."

Everywhere it has come to be recognized that the flat license taxes formerly applied on automobiles are not only inadequate but are extremely inequitable in that they attempt to express no relation to use, requiring the same payment from the auto owner who uses the highways 1000 miles per year as for the one who drives 20,000 miles thereon.

As a result of the consideration of this subject, fourteen of the states have adopted and have now in operation a tax on gasoline, the two-cent per gallon tax of the State of Oregon being the highest of these, the others running one cent per gallon. The receipts from this source are made applicable to the extension and upkeep of roads and highways.

MOTOR VEHICLE TRANSPORTATION.

Motor vehicle transportation of both passengers and freight has established itself as a permanent institution, and is a large and rapidly-growing one, and as such will hereafter be one of the factors to be reckoned with in the equitable distribution of the burden of highways expenditures, as well as in its economic aspects.

This class of carriers is now earning in this state upward of \$15,000,000 annually, a very large percentage of which represents earnings that would otherwise be paying a tax to the state. Calculations as accurate as can be made on the incomplete information obtainable, indicate that the sum thus diverted from the state treasury is from \$800,000 to \$1,000,000 annually.

The present tax burden being borne by this class of carrier is manifestly inadequate to fairly or reasonably compensate for the privileges enjoyed, and a tax to take care of this difference is indicated.

This subject of the taxation of carriers making commercial use of the highways is receiving the attention of many states, but is yet so far experimental that the experience of other states is not of great value, except to indicate that the trend of thought on the subject is toward a ton mile basis of taxation, or a gross receipts tax with the predominant thought in favor of the former method, except for a gross receipts tax on passenger business.

This department is prepared to furnish a completed act for the application of a tax upon any of these subjects upon your request to do so.

PUBLIC UTILITY RATES.

The values reported to this department by the utility companies, as more fully set forth in special report under Chapter 154, Statutes of 1921, now in your hands, income reports and other data of record with the California Railroad Commission, and stock and bond values determined, when considered in connection with the investigations set forth in the foregoing pages, show that the relative burden of tax on the classes of property taxed under the different systems has undergone comparatively little change since the last rate adjustment.



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The Southern Pacific Company and the Atchison, Topeka and Santa Fe Railway Company in actions brought in the Federal Court are seeking to avoid the tax rate increase fixed by the 1921 Legislature. This litigation involves the whole question of rate consideration, the methods to be used and the values to be considered, as well as the necessity or otherwise for the comparison.

Since these cases go to the fundamental principles of the rate question and will, no doubt, be decided before another session of the Legislature, and if, as appears to be true, the state will with the economies introduced by Governor Richardson be able to keep its expenditures within the approximately \$80,000,000 of available income for the next biennium, it seems inadvisable to contemplate any rate changes at this session.

In the following pages will be found the usual detail, statistical information on agriculture, horticulture, live stock, city and county values and

state revenue sources.

Respectfully submitted.

R. E. Collins, Chairman. John C. Corbett. John Mitchell. H. G. Cattell. RAY L. Riley, Controller.

M. D. LACK, Secretary.

December 1, 1922.

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SCHEDULE E.

Showing Certain Kinds of Property Assessed and the Assessed Value for 1922.

					in the second se				
Counties	Pure b	red cattle	Stoel	k cattle	Da	Dairy cows		Hogs	
The same and the s	Number	Value	Number	Value	Number	Value	Number	Value	
AlamedaAlpine	300	\$30,000	25,000 860	\$750,000 18,920	10,000 105	\$600,000 4,200	17,500 36	\$105,000 144	
Amador	1	75	16,517	260.545	1,448	42,975	3,216	10.849	
Butte			28,130	703,250	1,175	41,125	14,650	73,250	
Calaveras	40	2,000	8,000	160,000	10	400	1,500	7,500	
Colusa Contra Costa			10,077	191,915	2,386	81,850	11,350	80,515	
Contra Costa	200	40,000	12,600	315,000	11,290	451,600	7,060	28,240	
Del Norte El Dorado	7 275	700	325	6,500	4,185	176,475 88,000	96 750	480	
Fresno	1.000	11,000 60,000	7,000 25,000	140,000 450,000	2,200 10,000	400,000	8,000	7,500 40,000	
Glenn	1,050	52,500	11,212	168,180	4.000	140,000	8,171	32,674	
Glenn Humboldt	159	9,540	32,260	544,870	27,217	952,595	2.696	14,350	
Imperial Inyo			35,277	1,058,310	28,560	1,142,400	26,295	131,475	
Inyo	358	21,875	22,444	437,575	1,803	73,300	1,487	8,290	
Kern			73,401	1,321,905	64,242	329,630	*907,855	42,175	
Kings		~ ~ ~ ~ ~ ~ ~ ~ ~ ~	8.077	119,315	16,541	633,690		48,250	
Lake	700	28,000	5,754 22,000	85,940 330 ,000	1,615	47,955	3,244	11,715	
Lassen Los Angeles	2.050	28,000 151,750	16,183	162,775	$2,500 \\ 20,441$	100,000 998,980	2,600 14,120	15,600 71,660	
Madera	227	12,655	27,355	424,616	4,641	179,250	*409.325	16,373	
Marin	400	16,000	5,500	82,500	23,185	379,625	4,053	40,530	
Mariposa			11,300	169,500	6	180	1,200	2,400	
Mendocino	150	6,000	29,055	348,660	1,560	62,400	13,264	53,056	
Merced	8,475	508,500	36,514	657,250	35,817	1,432,680	105,215	420,860	
Modoc	149	9,340	43,265	648,975	676	23,660	3,262	12,395	
Mono		~~~~~~~~	2,610	51,325	159	4,780	69	530	
Monterey Napa	550 380	55,000 30,400	40,912 11,445	818,240 343,350	19,498 18,990	974,900 759,600	6,166	30,830 67,896	
Nevada	50	2,000	6.050	121,000	670	16,750	11,316 370	2,405	
Orange		2,000	15,775	631,000	1.350	202,500	3,000	36,000	
Placer		~	4,000	80,000	500	202,500 15,000	1,000	5,000	
Plumas	50	3,500	6,217	167,860	2,080	101,345	364	2,730	
Riverside			4,303	81,500	7,575	189,430	2,867	18,700	
Sacramento	1,000	70,000	6,000	120,000	4,000	140,000	2,000	12,000	
San Benito San Bernardino	669	39,780	30,522	598,210	2,421	126,405	3,541	17,265	
San Diego	156	9,360	8,013 25,140	200,325	11,581	521,145	2,527	50,540	
San Francisco	*******		20,140	377,440	3,540	95,580	11,680	70,214	
San Joaquin	783	78,300	6.683	138,305	12,040	481,620	16,720	50,160	
San Luis Obispo	425	25,500	49,750	895,500	20,500	717,500	13,600	68,000	
San Mateo	300	18,000	3,500	70,000	6,000	180,000	3,000	10,500	
Santa Barbara	300	12,000	19,000	266,000	710	28,400	12,000	72,000	
Santa Clara	1,000	100,000	26,800	804,000	2,700	135,000	6,300	37,800	
Santa Cruz	160	8,000		0.50 4.50	6,153	146,825		5,015	
ShastaSierra			35,445 2,000	358,450	1,159	43,085	8,305	35,865	
Siskiyou	3,500	210,000	15,122	$30,000 \\ 302,440$	1,200 6,000	30,000 240,000	20 5,630	$\frac{100}{28,750}$	
Solano	440	26,400	4,263	85,260	7,183	215,490	0,000	16,185	
Senoma	120	7,200	27,680	553,600	29,760	744,000	4,020	24,120	
Staniaslus	561	33,400	11,600	198,540	50,772	1,573,170	*738,920	30,555	
Sutter	120	10,375	2,197	44,095	3,731	149,325	4,621	23,725	
Tehama	80	6,000	28,325	424,875	2,993	104,755	5,790	23,160	
Trinity		77.707.707	10,350	155,250	372	11,160	1,320	6,600	
Tulare Tuolumne	450 29	27,000	65,000	1,300,000	4,000	160,000	25,000	100,000	
Ventura	29	2,900	11,300 10,300	169,500 154,500	150 3.000	9,090	971	4,755	
Yolo	1,920	114,000	6,215	98,300	6.420	$90,000 \mid 221,440 \mid$	8,500 21,000	$\frac{48,000}{66,420}$	
Yuba	190	9,500	8,300	124,500	3,200	80,000	1,350	6.750	
74.	****	21000 (water 1	AMERICO I	0,200	20,000 1	1,000	334 1707	

^{*}Pounds.



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SCHEDULE E-Continued.

Showing Certain Kinds of Property Assessed and the Assessed Value for 1922.

Mules		н	orses	l st	еер	Stock goats		
Counties		· · · · · · · · · · · · · · · · · · ·				rach.	LIUOLE &	
•••	Number	Value	Number	Value	Number	Value	Number	Value
AlamedaAlpine	1,000	\$75,000 50	7,000 98	\$350,000 4,116	18,000 3,200	\$40,000 6.400	500	\$6,250
Amador	48	2,225	4.538	51,315	5,885	6,400 $17,559$	2,466	4,206
Butte	1,500	75,000	5,900	236,000	45,700	137,100	775	2,325
Calaveras	$\frac{40}{1,645}$	$\begin{array}{c} 2,400 \\ 97,825 \end{array}$	$1,200 \ 2,794$	36,000 $100,975$	10,000	30,000 $180,500$	4,000	4,000
Colusa Contra Costa	325	16,150	5,800	290,000	19,600	49,000		الشريات المالية التراج الداحات
Del Norte	6	300	192	9,600	200	500		
El Dorado	250	10,000	2,500	50,000	11,000	33,000	5,000	7,500
Fresno Glenn	$\frac{3,000}{1.142}$	$225,000 \\ 79,940$	6,500 3,540	260,000 106,200	70,000	$140,000 \\ 271,000$	200 1,600	400 3,200
Humboldt	194	4,885	4,424	160,200 $160,275$	49,132	147,396	3,175	6,350
Imperial	2,869	143,450	8,126	203,200	21,931	43,862	0,1.0	
Inyo	804	24,465	3,435	119,990	25,079	122,955		
Kern	2,323	76,500	7,373	243,400	105,081	212,305		
Kings Lake	$1,189 \\ 95$	47,845 4,000	5,504 1,607	209,995 65,230	46,023 9,951	79,855 19,865	48 1,010	405 1,175
Lassen	300	90,000	6,000	180,000	40.000	140,000	100	350
Lassen Los Angeles	3,050	186,455	10.112	415,450	22,515	110,470	253	2,700
Madera,	1,576	63,025	3,793	130,805	24,218	39,290	1,176	3,020
Marin		7.000	2,250	114,500	2,555	6,665	1.000	2,000
Mariposa Mendocino	$\frac{160}{235}$	4,800 7,050	900 3,836	27,000 $115,080$	16,000 64,574	48,000 $161,435$	$\frac{1,000}{2,786}$	$\frac{2,000}{4.179}$
Merced	2,378	95,120	9.077	226,925	49,602	99,205	1,796	3,590
Modoc	364	9,100	8,146	183,285	85 970	316.250	147	588
Mono	50	2,835	378	30,035	12,122	51.345	200	1,000
Monterey	202 9,170	12,120	7,079 7,664	353,950	6,709 25,414	20,127 $101,656$	$1,464 \\ 3,200$	4,390 16,000
Napa Nevada	9,110	458,500 1.125	925	383,300 37,000	6,930	20,790	605	1,210
Orange	3,225	1,125 $483,750$	5,540	692,500	1,200	9,600		
Placer	300	9,000	2,000	50,000	2,200	6,600	350	1,050
Plumas	15	735	1,177	78,000	2,514	6,280		والماجرة والماسات
Riverside Sacramento	$1,483 \\ 150$	$44,190 \\ 9.000$	5,052 3,500	152,030 105,000	1,236	2,975 $60,000$	150	600
San Benito	53	2,095	4,019	173,930	18,752	48,070	655	1,385
San Bernardino	84	2,520	5,685	170,550	1,229	12,290	833	12,495
San Diego	1,520	42,560	8,194	147,286	6,740	23,590	1,160	2,640
San Francisco San Joaquin	1,098	65.890	15,772	630,900	48,130	96,260		
San Luis Obispo	625	31.250	8,500	340,000	16,200	32,400	250	500
San Mateo	100	5,000	1,000	35,000	8,000	24,000	1,000	2,000
Santa Barbara	125	6,250	1,600	64,000	14,000	28,000		
Santa Clara	85	4,250	4,463	223,150	1 000	4715	135	540
Santa Cruz Shasta	27 281	540 8,265	2,603 3,904	65,085 106,685	1,886 14,778	$\frac{4,715}{42,085}$	1.940	1.940
Sierra	10	300	500	12,500	100	200	6	25
Siskiyou	158	7,900	5,890	203,765	2,615 82,288	7,845	130	390
Solano	968	58,080	4,938	296,280	82,288	246,865		
Sonoma	340	17,000	8,720	436,000	31,290	$\frac{46,935}{60.615}$	$\begin{array}{r} 3,420 \\ 672 \end{array}$	5,130 1,850
Stanislaus.	1,780 681	75,760 $34,265$	11,252 2,854	432,555 111,675	36,439 36,985	60,615 $110,975$	16	1,550
Tehama	1,227	61,350	3,962	108,955	172,835	618,505	7,225	10,840
Trinity	125	4,700	960	38,800	2,000	6,000	320	640
Tulare	2,000	120,000	9,000	-315,000	12,500	25,000	450	900
Tuolumne	35	1.750	1,135	31,050	4,180	8,260 20,000	$1,596 \\ 2,150$	$\frac{3,192}{4,300}$
Yentura Yolo	$1,860 \\ 1.500$	93,000 75,000	5,840 5,200	292,000 $138,600$	10,000 75,600	20,000 $232,160$	2,100	4,000
* ***	100	7,500	1.900	57,000	25,220			

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SCHEDULE E—Concluded. Showing Certain Kinds of Property Assessed and the Assessed Value for 1922.

250 150 50 1,631 349	750 3,750 250 4,215	40,000 37 5 416 1 8,950 1,000 20,000 20,000 8,165 2,980 11,656 1,331 8,458	Value \$200,000 \$\(\begin{align*}{c} \begin{align*}{c} align	40,000 40,000 27 850 3,165 700 11,895 11,5872 800 23,461 1,800 4,724 4,724 5,258	\$16,600,000 5,92 194,90 718,27 245,00 517,81 1,321,20 72,50 320,00 5,667,63 270,00 1,191,06
250 150 150 150 150 349 3,024	8 500 500 3,750 250 4,215	37 416 8,950 1,000 1,000 20,000 20,000 8,165 2,980 11,656 1,331	111 1,254 53,700 13,000 25,200 7,000 100,000 45,725 14,900 58,380	27 850 3,165 700 11,895 11,5,872 291 800 23,461 1,800 4,724	5,92 194,90 718,27 245,00 517,81 1,321,20 72,50 320,00 5,667,63 270,00
250 150 150 150 150 349 3,024	8 500 500 3,750 250 4,215	37 416 8,950 1,000 1,000 20,000 20,000 8,165 2,980 11,656 1,331	111 1,254 53,700 13,000 25,200 7,000 100,000 45,725 14,900 58,380	27 850 3,165 700 11,895 11,5,872 291 800 23,461 1,800 4,724	5,92 194,90 718,27 245,00 517,81 1,321,20 72,50 320,00 5,667,63 270,00
250 150 1,631 349	750 3,750 3,750 250	1,000 1,702 1,700 20,000 8,165 2,980 11,656 1,331	1,254 53,700 13,000 25,200 7,000 100,000 45,725 14,900 58,380	3,165 700 1 1,895 1 5,872 291 23,461 1,800 4,724	194,90 718,27 245,00 517,81 1,321,20 72,50 320,00 5,667,63
250 150 50 150 50 1,631 349	750 3,750 3,750 250	1,000 1,702 1,700 20,000 8,165 2,980 11,656 1,331	7,000 10,000 7,000 100,000 45,725 14,900 58,380	3,165 700 1,895 1,5,872 291 8,800 23,461 1,800 4,724	718,27 245,00 517,81 1,321,20 72,50 320,00 5,667,63
250 150 50 1,631 349	750 3,750 250 4,215	1,000 1,702 1,700 20,000 8,165 2,980 11,656 1,331	7,000 100,000 45,725 14,900 58,380	700 £ 1,895 £ 1,895 £ 291 ■ 800 23,461 1,800 4,724	245,00 517,81 1,321,20 72,50 320,00 5,667,63 270,00
250 150 50 1,631 349	750 3,750 250 4,215	1,400 20,000 8,165 2,980 11,656 1,331	7,000 100,000 45,725 14,900 58,380	1,895 1,5,872 291 800 23,461 1,800 4,724	517,81 1,321,26 72,56 320,06 5,667,63 270,00
250 150 50 1,631 349 3,024	750 3,750 250 4,215	1,400 20,000 8,165 2,980 11,656 1,331	7,000 100,000 45,725 14,900 58,380	1,5,872 291 800 23,461 1,800 4,724	1,321,20 72,50 320,00 5,667,63 270,00
250 150 50 1,631 349	750 3,750 250 4,215	1,400 20,000 8,165 2,980 11,656 1,331	7,000 100,000 45,725 14,900 58,380	291 800 23,461 1,800 4,724	72,56 320,06 5,667,63 270,00
250 150 50 1,631 349 3,024	750 3,750 250 	20,000 8,165 2,980 11,656 1,331	100,000 45,725 14,900 58,380	№ 800 23,461 1,800 4,724	320,00 5,667,63 270,00
1,631 349 3,024	3,750 250 4,215	20,000 8,165 2,980 11,656 1,331	100,000 45,725 14,900 58,380	23,461 1,800 4,724	5,667,6 270,0
1,631 349 3,024	4,215	8,165 2,980 11,656 1,331	45,725 14,900 58,380	1,800 4,724	270,00
1,631 349 3,024	4,215	2,980 $11,656$ $1,331$	14,900 58,380	4.724	
1,631 349 3,024	4,215	11,656 1,331	58,380	4,724	1.191.0
349	4,215	1,331	58,380		
349	4,215	1,331 8 459		0,200	1,314,5
349	4,215	2 45Q	6,675	848	249,0
349	****		43,085	12,756	2,286,0
349		2,232	10,980	4,309	594,2
3,024	1,230	2,165	10,325	878	155,9
		1,000	5,000	800	240,0
	61,460	84,440	421,170	131,420	38,021,5
2	35	1,065	5,515	1,853	323,3
400	1,000	13,340	66,700	2,165	633,8
20	40	200	1,000	300	75,0
		4,350	21,750	2,265	453,00
116 2	2.900	9,298	46,490	4.880	780.8
	-,000	1.362	6,810	782	207.2
2	20	165	825	54	20,4
2		3,036	24,290	3,750	1 195 00
245	2.450	12,700	63,500	2.932	1 172 8
245	•	440	1,760	977	1,172,80 238,7
450	6,750	2,000	16,000	14,225	11,380,00
450	011 00	10,000	50.000	3,200	320.00
		355	1,125	503	
	17 200	7.924		6.054	146,5
4,443	15,560		31,590		769,1
50	1,250	14,000	56,000	15,000	3,000,0
		5,428	27.140	1,840	524,5
		10,364	51,620	9,296	1,500,0
		12,420	64,880	12,442	3,332,3
					15,589,0
					3,289,5
25					399,9
1,000				5,500	825,0
100	2,500			7,183	2,011,2
175	875	18,675	56,025	15,250	3,812,50
138	1.380	21.045			747,9
		1,779	8.895		410,7
					51,5
		6.275	31.375		440,6
					1,481,4
70	140	18.580	65,030		2.502,0
715		92 226			2,206,6
	9,000		15.466	1 804	502,0
				1,004 9.200	864,3
					41,5
20 1	1,000				2,500,0
15	75	641	2,564		205,6
[جويدد حصد]					1,219,8
62	525	3,728	18,640		834,1
		3,200	12,800	1,450	277,4
			***************************************	1900 000	25 + 25 m m m m m
				470,987	\$135,601,1
	180 25 1,000 100 175 138 70 715	180 540 25 500 1,000 4,000 100 2,500 175 875 138 1,380 70 140 715 3,085 50 1,000 15 75 62 525	180 540 7,042 25 500 2,100 1,000 4,000 10,000 100 2,500 2,200 175 875 18,675 138 1,380 21,045 1,779 6,275 4,924 70 140 18,580 715 3,085 23,226 4,313 3,645 50 1,000 2,500 15 75 641 62 525 3,728 3,200 3,200	$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	$\begin{array}{c ccccccccccccccccccccccccccccccccccc$

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SCHEDULE F. Number of Fruit Trees Growing in Spring of 1922.

	Apple		Apr	icot·	Che	erry	Fig.	
Counties	Bearing	Non- bearing	Bearing	Non- bearing	Bearing	Non- bearing	Bearing	Non- bearing
Alameda	25,000	300	240,300	3,000	91,500	2,200	2,200	
Alpine	700		7		62			
Amador	1,532	830	1,365	60	710	100	462	2 24
Butte Calaveras	15,000 6,000	2,160 1,000	2,880 2,000	2,720 100	1,500 500	660 100	15,240 400	6,240 100
Colusa	800	1,000	6,000	1.000	100	100	3,000	100
Contra Cesta	18,000	3,600	41,400	13,800	10,350		3,000	7-7-5-655
Del Norte El Dorado	14,500	4,128			8,200	1,300	2,500	
Fresno	21,000	1,500	750 12,400	600	0,200	1,000	420,000	250,000
Glenn.	5,000	4,000	60,000	150,000	800	500	7,000	8,000
Humboldt	56,000	3,250	450	100	1,900	110	40	9,000
Imperial Inyo			2,000	1,005			1,772	2,000
Kern	458	1,242	598	303	40		141	176
Kings	100	1,212	226,495	12,750	1		111	14 (2)
Lake	19.250	1,162	2,800	363	800	100	700	140
Lassen	9,000	4,500	4,000	400	2,800	800		155
Los Angeles	37,440	20,670	88,310	35,040	5,116	10,717	16,661	12,480
Madera	16,706	4,837	31,400	48,800	10		26,112	200,688
Marin	2,000		2,000	500		300		
Mariposa	22,500	4,040	100	10	25		500	
Mendocino	90,000	7,200	4,400	1,050	5,800	900	2,500	7-7-65
Merced Modoc	$7,800 \\ 26,150$	115 16,450	23,867 760	89,355 275	1,495 2,245	575 860	155,232	455,880
Mono.	20,100	10,400	700	210	2,240	000		
Monterey	96,150	20,000	31.700	37,500	3,050	1.400		77777
Napa	123,120	72,820	55,450	27,350	73,290	38,853	15,580	4,650
Nevada	21,575	3,670			1,920	240		772
Orange	8,000		45,000				7,200	
Placer	19,300	2,496	15,700	6,682	49,000	19,589	6,122	307
Plumas	3,340	3,340		-551.755	162	460		
Riverside	224,200	67,300	618,400	394,400	40,700	19,800	1,600	500
Saramento	$14,500 \\ 15,443$	1,500 941	30,000 316,069	4,000 57,240	20,000 4,227	1,600 816	5,000	300
San Bernardino	373,725	84,600	170,175	37,200	15.075	19,450		
San Diego	18,660	01,000	12,480	51,200	1.240	10,100	1,160	
San Francisco	10,000		12,100		1,210		1,100	
San Joaquin	16,057	1,730	91,760	32,247	169,568	85,258	49,735	242,970
San Luis Obispo.	89,850	76,200	79,000	28,000	4,200	4,460	3,300	1,350
San Mateo	46,150	~	10,550		1,000		280	
Santa Barbara	7,500		17,500		1,600		~	
Santa Clara	84,000	17,675	1,190,000	54,835	280,000	22,325	3,000	
Santa Crus	652,300	31,600	66,420	13,458	22,020	3,480	160	
ShastaSierra	$\begin{array}{c} 25,440 \\ 6,200 \end{array}$	$16,200 \\ 250$	1,920	1,280	$1,600 \\ 255$	$\frac{1,000}{25}$	2,400	560
Siskivou	0,200	200			. 200	20		
Solano	3,500	*****	246,100		99,500		6,000	
Sonoma	350,470	312,680	3,740	2,670	62,480	49.820	2,570	80
Stanislaus	2,800		100,700	60,700	3,100	2,000	49,100	46,800
Sutter	5,352		1,745	1,444	5,564	4,438	5,848	50
Tehama	18,500	11,937	38,000	951	4,820	388	10,150	732
Trinity	6,000	3,000	180	350	470	250	100	
Tulare	18,000		30,000		450		85,000	
Tuolumne	30,000	9,000	250	127	400	300	480	40
Ventura Yolo	10,578	900	458,300	278,540	2,000 2,200	650	19 200	
Yuba	5,200		125,100	~ ~ ~ ~ ~ ~ ~ ~ ~ ~	2,200	***	12,300	
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SCHEDULE F-Continued.

Number of Fruit Trees Growing in Spring of 1922.

	Olive		Peach		Pe	ar	Plum		
Counties	Bearing	Non- bearing	* Bearing	Non- bearing	Bearing	Non- vearing	Bearing	Non- bearing	
Alameda	1,750		45,000	2,600	57,000	2,900	36,000	1,800	
Alpine	-1				50		135		
Amador	258 261,700	51 101,250	1,410 182,480	9,840	5,430 36,000	500 8,96	1,500 9,360	4,320	
Butte Calaveras	5,000	3,000	3,000	100	500	100	1,500	100	
Colusa	1,000	0,000	4,500	1,000	5,000	500	5,000	3,000	
Contra Costa	1,000		20,700	6.900	90,000	72,000			
Del Norte			,						
El Dorado	4,800		140,000	17,000	165,000	64,000	8,000	8,820	
Fresno	50,000		3,009,000	13,500			22,500	3,700	
Glenn Humboldt	20,000	30,000	100,000	100,000	50,000	45,000	10,000	15,000	
Humboldt			7,400		6,000	7777	600	60	
Imperial Inyo	3,250	987	300	226	3,275	3,100	100	00	
Kern	357	336	554	92	542	944	78	110	
Kings		000	401,375	25,750	032	023		110	
Lake	2,000	110	2,240	1,704	86,000	249,846	300	191	
Lassen			5.000	2,000	700	500	1,200	500	
Los Angeles	220,442	27,886	96,817	16,433	84,327	75,674	12,445	7,340	
Madera	534	20,958	159,100	323,800	5,544	4,618	11,400	38,600	
Marin			1,500		2,500		200		
Mariposa	1,000	100	1,000	60	400		250		
Mendocino	100		15,200	1,100	210,000	37,000	3,000		
Merced	2,706	22,770	440,340	490,130 465	$1,265 \\ 1,372$	2,875 440	7,590 1,275	5,750 160	
Modoc		,	2,915	400	1,072	440	1,270	100	
Mono Monterey			6,500	8,600	10,900	28,800	2,500	10,000	
Napa.	9,400	7,000	163,200	80,668	152,470	120,674	120,760	43,780	
Nevada	0,200	1,000	14,000	3,500	135,000	57,100	19,700	6,800	
Orange	5,500		8,500		2,000		1,800		
Placer	33,320	4,310	1,324,520	112,615	270,250	134,026	438,279	104,078	
Plumas			126	541	620	485	430	407	
Riverside	180,560	92,240	307,000	266,000	54,000	18,700	6,500	1,000	
Sacramento	55,000	26,000	83,000	76,000	160,000	50,000	66,000	23,000	
San Benito San Bernardino	51,090	32,240	37,505 619,200	34,554 183,960	47,037 55,600	41,272 75,800	9,900	7,700	
San Diego	29,370	32,240	7,150	1,850	1,690	70,000	8,800	1,100	
San Francisco	20,010	~-~	7,100	1,000	1,000				
San Joaquin	70.322	7,159	505,933	207,739	109.258	59,512	147,272	70,746	
San Luis Obispo.	2,000	400	104,000	34,000	71,000	60,100	9,600	10,500	
San Mateo	1,900		4,000		5,250		3,575		
Santa Barbara	12,000	3,000	15,000		1,500				
Santa Clara	17,500		420,000	7,000	302,680	9,805	84,000		
Santa Cruz	2 200	190	9,760	841	17,100	4,470	17 500	2,500	
Shasta	6,200	31,000	80,000 350	43,500 50	10,200 400	5,200 60	17,500 450	2,500 25	
Siskiyou.			300	30	400	00	400	بء	
Solano	3,000		500,000		330,000	~	195,000		
Sonoma	2,410	420	46,250	9,110	81.870	29,290	13,980	4,620	
Stanislaus	20,600	1,600	512,300	186,600	9,500	9,360	3,100	10,200	
Sutter	9,676		534,651	164,989	17,072	3,614	4,825	1.470	
Tehama	90,720	13,077	932,697	9,501	78,812	2,578	4,000	31,215	
Trinity			1,300	500	950	450	400	300	
Tulare	120,000		120,000		2,000		60,000		
Tuolumne	60	20	7,700	1,500	2,000	1,470	2,000	300	
Ventura	27,410 16,200	5,250	6,750		4,500	2,500	200 54,200		
Yolo Yuba	10,200		98,300		89,300		0±,200		
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SCHEDULE F-Continued.

Number of Fruit Trees Growing in Spring of 1922.

	Prune		Ler	non	Li	me	Orange	
Counties	Bearing	Non- bearing	Bearing	Non- bearing	Bearing	Non- bearing	Bearing	Non- bearing
Alameda	90,000	8,000	1,400		30		3,600	
Alpine	27							1
Amador	2,412	50	20	73			376	60
ButteCalaveras	480,000 700	212,000	3,220 50	50			147,000 250	3,710 100
Colusa	35,000	250,000	50,000	1,000	1,000		1,000	250
Contra Costa	43,200	25,200	30,000	1,000	1,000		1,000	1
Del Norte	10,200	20,200						1
El Dorado	120,000						.200	33
Fresno	50,000	4,000	20,000				13,000	
Glenn	90,000	85,000	6,000	5,400	400	400	50,000	30,000
Humboldt	5,900							
Imperial			450	413			1,000	734
Inyo								
Kern	440	258	10	15			1,167	115
Kings Lake	39,800 53,200	19,950 106,320						
Lassen	1,200	500						1
Los Angeles	1,200	800	177,550	44,888			918,327	138,654
Madera	8,000	21,000	27	24			133	100,001
Marin	2,000	1,500						210000
Mariposa	150		200				1,000	
Mendocino	175,000	33,050						111111111
Merced	14,260	16,100	330	1,725			920	
Modoc	635	80						
Mono								
Monterey	2,700	9,750					70.000	
Napa	998,430	864,125					12,000	258
Nevada Orange	100		510,000	70,000			2,500,000	300,000
Placer	14,600	1,000	466	70,000			29,000	500,000
Plumas	11,000	1,000	100				20,000	35.74688
Riverside*	54,000	18,700	361,400	36,800			1,656,990	77,500
Sacramento	50,000	18,700 21,500	4,000	150			125,000	14,000
San Benito	273,085	110,876						
San Bernardino .	3,100	1,400	410,635	71,995			3,188,775	269,535
San Diego	3,900		102,000	8,700			64,400	2,600
San Francisco	100 979	70 000	672	318				808
San Joaquin San Luis Obispo	166,373 101,000	70,269 305,500	4,000	270			5,545 5,000	640
San Mateo	5,000	303,000	300	2.0			650	0.20
Santa Barbara	0,000		101,000	13,000			7,500	11111000
Santa Clara	6.400.000	700,000	101,000	10,000			2,500	900
Santa Cruz	73,480	6,590	307	150			167	18
Shasta	80,000	33,600	250				500	
Sierra								
Siskiyou								
Solano	575,000		3,000		300		8,500	50
Sonoma.	724,670	590,460	290 100	40			8,020 8,000	50
Stanislaus Sutter	26,900 303,187	12,000 91,086	250				3.500	<u>-</u>
Tehama	136,750	18,430	1,000	93			21.500	108
Trinity	200	200	1,000				21,000	100
Tulare	500.000		150,000		100		1,700,000	
Tuolumne	900	175	15				45	
Ventura	19,600	1,300	598,300	153,900			340,700	65,800
Yolo	121,800						1,800	
Yuba	1	1	1	1		i		

^{*}Dates: 13,200 bearing: 14,500 nonbearing.

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SCHEDULE F—Concluded. Number of Fruit Trees Growing in Spring of 1922.

en en la digentificación de la companya de la comp	Pomelo		Almond		Walnut		
Counties			<u> </u>				
the first of the second of the	Bearing	Non- bearing	Bearing	Non- bearing	Bearing	Non- bearing	
Mameda	18		44,000	5,500	6,500	2,80	
Alpine							
Amador	25		3,012	650	144	7	
Butte Calaveras	1,120	.115	319,900	75,040 400	25,800 1,500	11,10 50	
Jolusa	2,000		1,400 75,000	300,000	1,500	อน	
Contra Costa			98,600	20,700	48,000	22.50	
Del Norte							
El Dorado			3,200	1,000	14,500	30	
Fresno							
Henn	400	400	65,100	75,500	10,000	10,00	
Humboldt	4,025	36,991	43	50	250	3,50	
mperial	4,020	90'991	40	50			
Karn	23	3	123	90	10	2	
lings							
ake			16,100	25,476	2,800	14,77	
Assen			20	20	100	10	
los Angeles	3,380	1,224	12,180	1,120	204,875	54,4	
Madera	10		16,800	20,600	2,500	7,80	
Marin			50		200	30	
Mariposa Mendoeino	~		90		9,000	1,58	
Merced			94.944	113,965	4,180	10.5	
Modoc			02,022	110,000	1,100	10,00	
Mono							
Monterey			8,500	268,000	500	7,00	
Napa			53,400	14,752	48,600	20,86	
Nevada			********		1,694	99	
Orange	450		10.350	1,500	1,000	3	
Placer Plumas	400		10,000	1,000	1,000	9.	
Riverside	31,540	4,500	155,300	27,500	56,800	56,30	
Sacramento	4,600	1,000	170,000	23,000	6,500	2.5	
San Benito			10,068	3,317	3,602	4,34	
San BenitoSan Bernardino	126,655	5,185	100	650	39,515	58,00	
San Diego	600		980		3,840	4	
an Francisco			408,466	51,305	43,896	5,9	
San Joaquin	400		535,000	1,205,000	45,000	10.0	
San Luis Obispo			1,450	1,200,000	850	10,0	
Santa Barbara	1,000				103,500	11,5	
Santa Clara			28,000	3,000	80,000	2,50	
Santa Cruz				110	360	41	
Shaata			4,800	320	2,000		
Siarro					50		
Siebitton	1		195,000				
Solano			125,000 6,120	350	8,000 7,340	3	
Sonoma.			512,700	112,400	38,500	7,7	
Stanislaus Süfter			172,694	6,215	6,668	5	
Tehama			66,725	8,522	4,000	4'	
Trinity			50		250	11,00	
Tulare	50,000		17,500		30,000		
Tuolumne			350	300	1,000	1,00	
Ventura	1,876		15,180	6,004	225,000	56,0	
Yolo			440,200				
Yuba							



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SCHEDULE G.

Acres of Grapevines Growing in Spring of 1922.

	Table grapes		Raisin grapes		Wine grapes	
Counties	Bearing	Non- bearing	Bearing	Non- bearing	Bearing	Non- bearing
Alameda	115				3,060	
Alpine Amador	35				75	
Butte	65,000	47,300	8,500	1,500	14,400	87,500
Calaveras	50,000	50	10	1,300	1,500	1,50
Colusa	80ŏ	300	10 650	150	100	1,00.
Contra Costa	400				2,500	6,000
Del Norte						
El Dorado	50		~~~~~~		100	200
Fresno	13,200	3,300	106,000	6,500	20,000	500
Glenn	100	400	200	800		
Tumboldt						
mperial	1,950	2,325				
nyo						
Kern	180	2,698	1,243	5,680	24	124
Kings	~~~,~~~~~		11,081	943	270	
ake					335	16,007
lassen	25	*********				
Los Angeles	3,700	1,620	1700	17,950	1,212	479
Vadera	468 400	3,295	4,763	17,950	2,290	376
Marin	30	20	200	35		
Aariposa.	30	ا نع	200	99	2,700	2.000
Mendocino	1,651	3,018	4,226	6,668	705	346
Merced	1,001	9,010	4,220	0,000	700	O.T.
Mono					~	
Monterey	200				220	7.7.7
Vapa	200				35,000	8,500
Vevada	50	8			83	58
Drange	400					
lacer	7,550	29,705			4,675	33,980
lumas						
Riverside	882	528	430		400	
Sacramento	9,700	400	100	30	6,650	200
an Benito	25				395	100
an Bernardino	5,227	4,833	1,150	1,124	14,115	3,187
an Diego	1,040		3,870		2,690	
an Francisco						
an Joaquin	20,668	8,745			17,375	4,320
an Luis Obispo	80	240			300	100
an Mateo						
anta Barbara	120	100			2,000	
anta Clara	355 200				530	
anta Cruz	40	30	30	40	75	40
hasta	*0	30	au	40	10	. 20
ierra						
iskiyou	800				3,800	
olano.	200				15,700	540
onomatanislaus	3,203	1,596	11.660	3.019	1.665	814
utter	6	56	5,658	866	107	10
'ehama	200	00	650	290	680	
rinity						
ulare	7.000		40.000		2,500	
uolumne	350	275			1,000	7,000
entura						
olo	1,100		1,920		900	
uba	180	10	1,400	775	975	75
					ı	



SCHEDULE H.

Number of Acres Sown in Crops, 1922.

- Counties	Wneat	Oats	Barley	Corn	Hay	Rye	Cotton
Alameda	6,000	4.000	11,000	1,000	50,000		
Alpine	280	100	40		1,450		
Amador	3,860	2,145	4,450	320	-,		
Butte	43,750	4,250	16,400	750	55,174		
Calaveras	2,500	1,000	1,500	50	5,000	200	
Colusa	40,000	400	130,000	2,500	5,000		
Contra Costa	11,000	8,000	42,000	5,500	25,000		
Del Norte		260			3,100		
El Dorado	400	3,000	2,000		5,000		
Presno	35,000	646	30,000	2,500			640
Henn Humboldt	14,981	600	54,381	1,000			
mperial	4.131	4,000 1,317	$2,500 \\ 59,094$	50	3,000		50.17
nyo.	4,191	1,517	99,094	24,192			36,440
Xern	30,000	300	20,000	9,000	10,000		800
Kings	40,000	900	21,000	9,000	3,000		000
ake	3,000	1.000	2,000	400	8,000		
assen	21,200	1,800	6.000	250	45,000	3,200	
los Angeles	2,125	7.818	12,360	816	20,000	3,200	
Madera	28,031	1,359	16.826	0.0		360	
Marin	750	1,500	500		6,000	000	
Mariposa	1.000	200	1.200	100	6.000	10	
vlendocino	15,000	7,400	8,500	950	50,000	100	
Merced	5,357	1,974	36,711	2,621	2,622	689	
Modoc	15,500	1,500	10,220		59,560	9,540	
Mono							
Monterey	17,930	3,364	52,625	54	13,486	15	
Vapa	4,000	8,000	8,300	2,200	45,000		
Vevada	220	370	250	25	3,800	120	
Orange	8,000	900	42,000		7,500		
lacer	10,000	2,000	1,000	200	3,500		
Plumas	1,320	5,430	480				
Riverside	3,400	45,000	62,600		35,095		18,200
acramento	37,000		30,000	4,000	e 200	****	
an Benito	2,500 80	850 7,400	32,000 3,000	5,150	6,300 $11,250$	~~~~	
San Diego	15,840	7,600	27,380	4,100	28,800		
an Francisco	10,010	1,000	21,000	4,100	20,000		
an Joaquin	80,000	25,000	130.000	8,000	45,000	1,000	
an Luis Obispo	100,000	2,000	55,000	300	45,000	1,000	
an Mateo	1,200	3,000	3,000	150	11,250		
anta Barbara	1.100	500	70,000	400	30,000		
anta Clara	1,755	1,200	18.300	100	28,765		
Santa Cruz				110	3,600		
hasta	14,210	1,000	900	300	20,000	200	
Sierra	1,500	600	1,000		3,000	400	
iskiyou	19,500	3,000	7,200		16,200	2,600	
olano	120,000	17,000	145,000	600	50,000		
onoma	2,210	1,840	2,410	270	58,220		
tanislaus	27,498	21,580	132,848	1,875	265	966	41
Sutter	26,793	1,913	40,029	100	2,350		
Cehama	47,650	2,600	56,750	785	43,650		
Prinity	3,000	2,000	350	700	5,000		
Julare	20,000	3,000	10,000	4,000	6,000		~ ~ ~ ~ ~ ~ ~ ~ ~ ~
Cuolumne	1,000	800	600	20	600		
Ventura			100 000	1.000			
Colo	39,400		196,000	1,800			
Zuba	26,500	12,500	14,600	350	7,500	S0	

		T The state of the	7		··	7	
Counties	Hops	Rice	Potatoes	Onions	Beans	Peas	Asparagus
Alameda			5,000	450	500	1,000	350
Alpine			8				
Amador			125				2/04/30
Butte	200	22,500	145		170		16.53
alaveras	10		200	30	50	10	
Colusa	~~~~~~	25,000	500	100	2,500		
Contra Costa			11,000	1,000	2,000		1.600
Oel Norte	~~~~~~		150		10		
			500		20		
resno			640		50		
lenn		28,000					
Iumboldt			300				
mperial		120		500	64	1,814	500
Cern		200	2,500	100			
lings							1
ake	140		100		300		
assen		** ** ** ** ** ** ** **	800	50			أفتسييين
os Angeles			551		4,525	1	166
Iadera							
Iarin			900			150	
Iariposa			-300	10	10		10.025
Iendocino	1,300		800	50	120	50	
1erced		49	4,455	67	1,423	1	
			1,563	50	8,015	1.732	
apa		****	2,000		350		
evada	-,		325		90		
range			3,000		40,000		
lacer			100	75			4.03
			132				L
liverside			1,354	1,645	597		
acramento	2,000		2,100	500	10,000		17,000
an Benito							L.zJ.1105E
			2,380		1,200		
			~~~~~~		6,900		
ın Francisco							
an Joaquin	300	50	27,000	5,000	25,000	500	1.400
an Luis Obispo			400	100	18,000	300	
			1,000	100	250	700	200
			300	300	50,000	300	
			450	700	100	5.860	
anta Cruz	40		1,100	160	320 -	400	IIIIII Talok
hasta	50		300	5	1.50		
erra			100		~ = = = = = = = =		
			1,280				
olano					5,600		4.500
onoma	4,540				<b></b>		
anislaus		2,100	2,763		21,706	558	
utter		1,500					29
ehama	575	200	150	35	250		
rinity			350		100		
			150	50			
uolumne			50	10	10		
entura					55,800		
olo	300	16,000	1,100		14,000		200
uba	350	2,000	85	25	250	80	



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### SCHEDULE H—Concluded.

### Number of Acres Sown in Crops, 1922.

Counties	Tomatoes	Straw- berries	Other Berries	Canta- loupes	Other melons	Sugar beets	Standir alfalfa
lameda	1.600	500	300	5	5	3,000	1,4
pine							****
mador							1,
utte		85	110	40	125		8.
laveras	20	5	10	. 4	10		- 73
olusa							10.0
olusa ontra Costa	1,250						3,6
el Norte		5					
Dorado				100			
esno	150	640	100	100	300		80,0
enn	500	100	300				22,0
ımboldt							1.
perial	1,200	135		27,288	3,631		93,
уо							
ern	400	100	35	1,500	3,000		55,0
ngs							21,4
ke						55%	2,
	152	100		512		250	19,
s Angeles adera		100		512		1,855	
							12,
ariposa	5	2	10	ī	2		
endocino	50 50	30Õ	150	7Ô	200 .		6,
erced	560	60	85	44	332		46.0
odoc	500	00	00	**	502		18,
ono.							10,
onterev	30	122	87			15,000	20,
apa							4,0
evada				35			
range						30,000	2.
acer	300	100			50		15.
umas							7,
verside	476			290	140	200	23,
cramento	1,500	900	200	100	300	3,500	14,
in Benito	300	390				600	3,
n Bernardino	480			200	100	1,500	25,
ın Diego							3,
in Francisco	10.000	400			700		
in Joaquin	10,000	400	600	400	700	8,000	46,
in Luis Obispo	10 300	25. 275	20 100			1,950	3,
in Mateo inta Barbara	300	45	100	20		10,000	
inta Clara	3,750	605	450			6,575	5,
nta Cruz	5,100	460	220			580	a,
asta	110	175	10			50	8,
erra							0,
skiyou							27.
lano	2,000					200	5,
noma	105	260	1,080				
anislaus	500			4,685	2,750		52,
tter							
ehama	75						4,
rinity							2,
ulare	7	100		250	500	~	15,
uolumne		25	20				
entura				*******		8,400	4.5
olo		110				300	41,
uva		110					6,